

Plan for Transferring the FPC's Work to Other Entities in 2006

Bonneville Power Administration – January 26, 2006

Summary of the RFP

- Included 3 Main Scopes of Work from Report Language
 - SOW1: Manage real-time database of smolt monitoring and related data
 - SOW2: Routine data analysis and reporting
 - SOW3: Coordinate implementation of the Smolt Monitoring Program
- Allowed Proposals to Include Additional Tasks such as Non-routine Data Analyses and Policy Coordination that:
 - are within the scope of the Mainstem Amendments
 - are clearly described in the proposal
 - include a well-defined process for oversight to provide transparency, objectivity, and accountability for expanded technical analyses tasks (under SOW2)

Summary of Proposals Received

Tasks	CRITFC & ODFW	PSMFC	PNNL	U of W	WDFW
SOW 1: Database Management	X	X			X
SOW 2: Routine Analysis & Reporting	X	X		X	X
SOW 3: Coordination of the SMP	X	X			X
Misc. Additional Technical Tasks	X	X		X	X
Expanded, Non-routine Analysis	X		X	X	X
Independent Technical Review	X ¹	FPAC ²	X	X	X ¹
Policy Oversight & Governance	X ¹	NPCC ²			X ¹
Coordination of Separate SOW 1, 2, & 3 Contractors			X		

¹ Via a regional MOA that would be developed.

² Suggested but not included as a funded task within the proposal.

Criteria

- **Technical merit**
- **Depth of experience, skills, and ability of personnel**
- **Ability to maintain independence and neutrality in performing technical tasks**
- **Ability to provide continuity in taking over tasks from FPC**
- **Cost-effectiveness and efficiency**
- **Cost**

Report Language and Other Considerations

- House Appropriations Committee Report 109-275 & related colloquy
 - ensure an orderly transfer of the FPC functions (warehouse of smolt monitoring data, routine data analysis and reporting and coordination of the smolt monitoring program) within 120 days to other existing and capable entities
- Council Program and Mainstem Amendment Language
 - provide technical assistance and data to fish and wildlife agencies, tribes, and the public on matters related to passage through the mainstem hydrosystem
 - Provide assistance necessary to coordinate recommendations for operations that avoid potential conflicts between anadromous and resident fish to the extent possible
- Northwest Power Act
 - protect, mitigate, and enhance fish and wildlife resources of the Columbia River Basin that have been affected by the FCRPS
 - avoid in-lieu funding that duplicates or replaces the duties that other entities are authorized or required to fund
- Numerous letters expressing concern and advice
 - Senators Murray, Wyden, and Cantwell
 - Upper Columbia United Tribes' Chairman Seyler
 - Nez Perce Tribal Executive Committee Chairman Miles
 - Numerous Other Stakeholders
 - Common themes:
 - independence & integrity, no advocacy
 - seamless transition, no disruption of service
 - accurate & timely information available to public
 - serve basin-wide interests, resident & anadromous
 - centralized center, not spread across several entities

External Reviewers

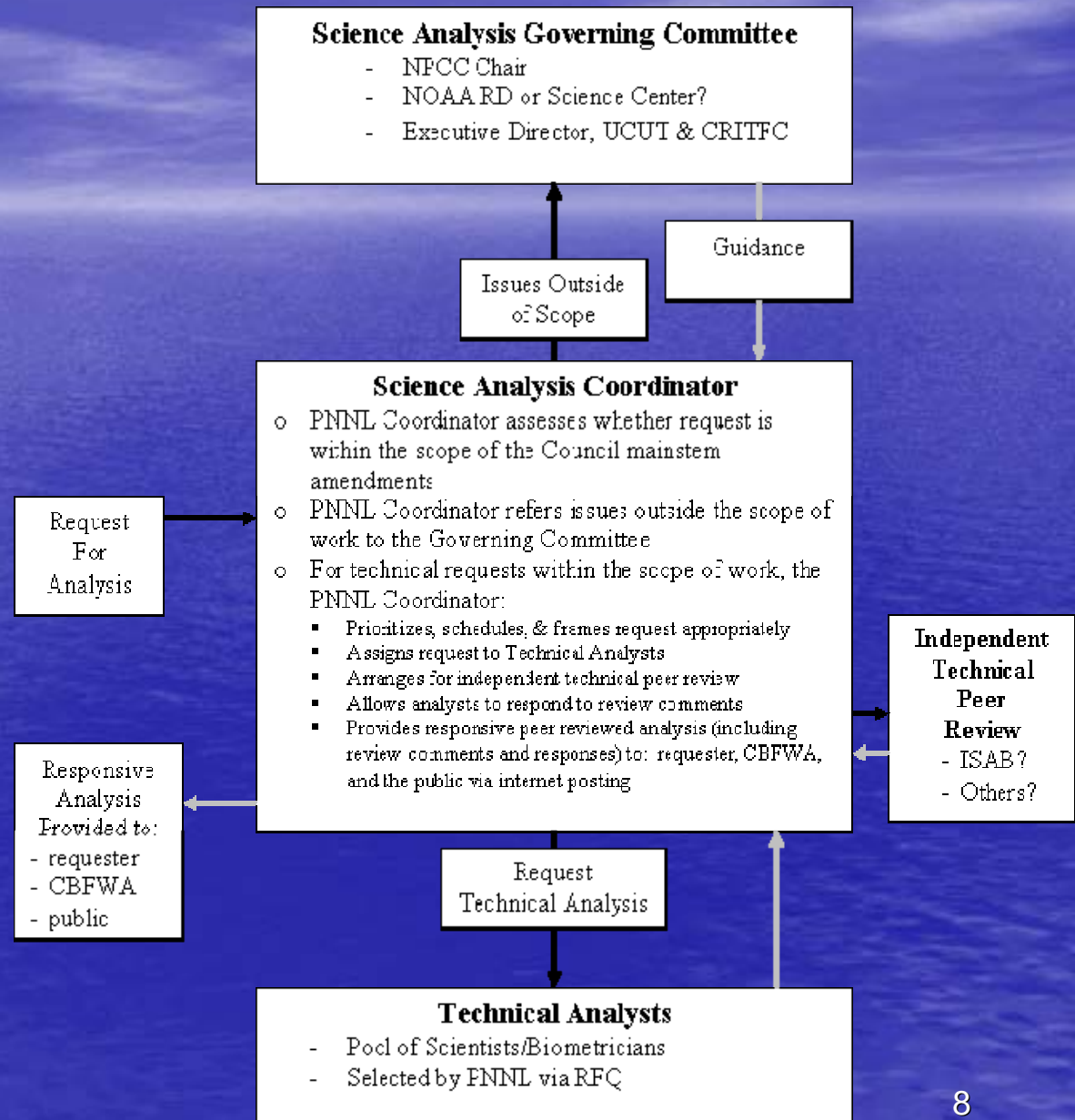
- Brian Allee
 - fisheries scientist and manager with more than 30 years experience in the Columbia Basin and Alaska
 - former Executive Director of CBFWA
- Sarah Bigger
 - Associate Director of the Environmental Science and Public Policy Research Institute (ESPRI) at Boise State University
 - ESPRI's role is to serve as an independent resource to aid informal public policy development and decision making through utilization of science, technology and policy analysis
- These external reviews were generally consistent with BPA's internal review of the proposals.

Plan for 3 Basic SOWs

- Contract to PSMFC for all 3 basic SOWs
 - data warehousing
 - routine data analysis and reporting, explicitly excluding non-routine analyses
 - coordination of the Smolt Monitoring Program
- PSMFC's proposal meets all of the criteria
 - strong technical merit
 - experienced and capable staff
 - broad acceptance as an impartial entity
 - high capability and ability to provide seamless continuity
 - cost-effective proposal
- PSMFC is broadly viewed as an independent and highly-capable technical entity, has extensive experience managing regional databases, and is directly involved in implementing Smolt Monitoring Program.

Plan for Non-routine Technical Analyses

- Three-tier structure with independent review
- Includes a governing committee patterned after ISAB
- PNNL serves central coordination role
- PNNL forms pool of analysts via RFQ
- PNNL is broadly viewed as an independent and highly capable entity with extensive regional and national experience in technical analysis, facilitation, coordination, and concept development for diverse interests



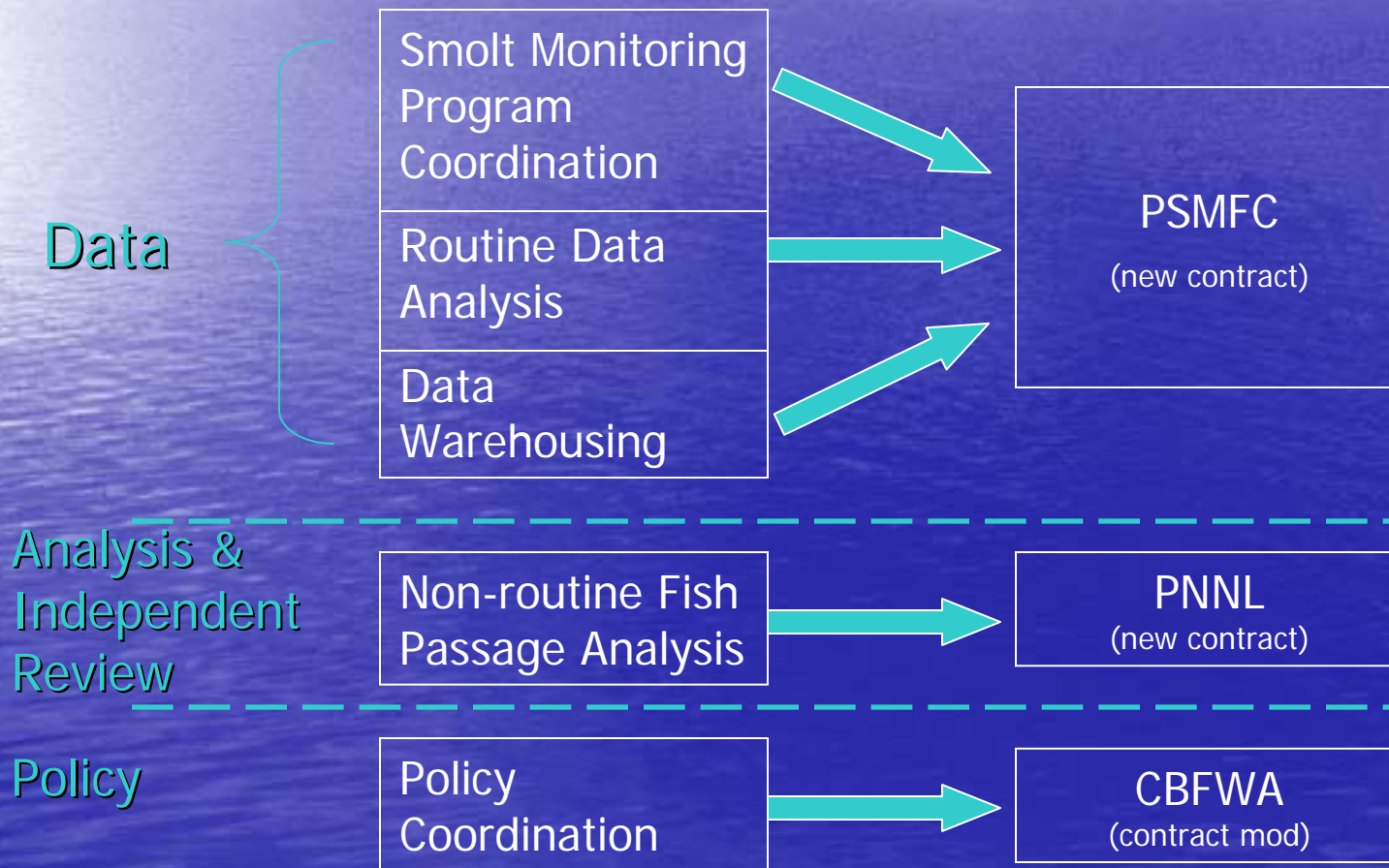
Proposal for Flow and Spill Policy Coordination

- Modify CBFWA contract to
 - Provide coordination assistance to
 - Fish Passage Advisory Committee (FPAC)
 - Resident Fish Committee (RFC)
- CBFWA can facilitate discussions to find balance between upriver and downriver interests
- Consistent with fish and wildlife managers role to balance resource needs
- Need CBFWA member support to adopt this recommendation

Summary of Transfers of FPC Work

Providing Separation of Data, Analysis, and Coordination of Policy

Main FPC Tasks Within Council Program



Next Steps

- Develop and issue contract to PSMFC for 3 basic SOWs
- Develop and issue contract to PNNL for non-routine analyses and associated coordination
- Develop a plan for ensuring seamless transition in both supporting the FCRPS BiOp collaboration and the critical monitoring, data collection and analysis needs for the 2006 salmon outmigration
- Obtain CBFWA decision on whether to perform flow and spill policy coordination
- Create and convene a user group to identify critical needs and to facilitate the transition